



MUNICIPALITY *of the*  
COUNTY *of* KINGS

**COMMITTEE OF THE WHOLE**

**Tuesday, February 18, 2025**

**9:00 a.m.**

**AGENDA**

**Video Recording Times Noted in Red**

**Video is available [here](#)**

1. Roll Call **05:06**
2. Approval of Agenda **06:11** Page 1
3. Disclosure of Conflict of Interest Issues **None**
4. Approval of Minutes **07:25**
  - a. January 21, 2025 Committee of the Whole Page 2
  - b. January 23, 2025 Special Committee of the Whole Page 13
5. Business Arising from Minutes **None**
  - a. January 21, 2025 Committee of the Whole Page 2
  - b. January 23, 2025 Special Committee of the Whole Page 13
6. Administration
  - a. Proclamation Requests for the Month of March 2025 **09:44** Page 15
  - b. First Nations Consultation **16:28** Page 20
  - c. Open Arms Funding Proposal **21:13** Page 22
  - d. Regional Recreation Complex - Economic Impact and Next Steps **35:55** Page 24
7. Board and Committee Reports **1:07:41**
  - a. Valley Regional Enterprise Network Liaison and Oversight Committee Page 39
  - b. Committees of Council Page 40
  - c. External Boards and Committees Page 41
8. Correspondence **1:08:58**
  - a. 2025-02-05 Aerial Spraying Council Motion to Premier and Minister Halman Page 42
  - b. 2025-02-07 Swim Nova Scotia Support for Regional Recreation Facility Page 43
9. New Council Orientation Presentations
  - a. Active Transportation **1:11:42**
  - b. Procurement **1:28:56**
10. Other Business **1:46:23**
11. Comments from the Public **1:47:22**
12. Adjournment **2:01:35**

Accommodations are available for this meeting: please submit your request at  
[www.countyofkings.ca/accommodationsrequest](http://www.countyofkings.ca/accommodationsrequest).

**THE MUNICIPALITY OF THE COUNTY OF KINGS  
COMMITTEE OF THE WHOLE  
Tuesday, January 21, 2025  
DRAFT MINUTES**

**Meeting Date and Time**

A meeting of the Committee of the Whole was held on Tuesday, January 21, 2025, at 9:00 a.m. in the Council Chambers, Municipal Complex, Coldbrook, Nova Scotia.

**1. Attendance**

All Members of Council were in attendance, with the exception of Councillor Hiltz with notice.

***Results for Roll Call***

For 9  
Against 0

<b>District</b>	<b>Name</b>	<b>Results</b>
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

Also in attendance were:

- Scott Conrod, Chief Administrative Officer
- Rob Frost, Deputy Chief Administrative Officer
- Greg Barr, Director, Finance & IT
- Brad Carrigan, Director, Engineering & Public Works
- Trish Javorek, Director, Planning & Inspections
- Terry Brown, Manager, Inspections & Enforcement
- Mandy Burgess, Manager, Development Services
- Christine Spurr, Business Development Analyst
- Chris Ritchie, Funding Analyst
- Haley Hutt, Recording Secretary

**Excuse Absence**

**On motion of Deputy Mayor Peckford and Councillor Best, that Councillor Hiltz's absence from the January 21, 2025, Committee of the Whole meeting be excused.**

**Motion Carried.**

***Results***

For 9  
Against 0

<b>District</b>	<b>Name</b>	<b>Results</b>
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For

District 8	Christina Sappington	For
District 9	Peter Allen	For

2. [Approval of Agenda](#)

Councillor MacPherson requested that a discussion on UARB Decision M11724 be added to agenda item 12: Other Business.

**On motion of Councillor Lutz and Councillor Sappington, that Committee of the Whole approve the January 21, 2025 agenda as amended.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

3. **Disclosure of Conflict of Interest Issues**

No Conflict of Interest issues were declared.

4. **Approval of Minutes**

4a. [December 12, 2024](#)

**On motion of Councillor Allen and Councillor MacPherson, that the minutes of the Special Committee of the Whole meeting held on December 12, 2024 be approved as circulated.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

4b. [December 17, 2024](#)

**On motion of Councillor Harding and Councillor Sappington, that the minutes of the Committee of the Whole meeting held on December 17, 2024 be approved as circulated.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

5. **Business Arising from Minutes**

5a. [December 12, 2024](#) and [December 17, 2024](#)

There was no business arising from the December 12, 2024 and December 17, 2024 minutes.

6. **Presentations**

6a. [i-Valley: Operation Springboard - Using a Digital Twin to Boost Family Farms](#)

Barry Gander, Co-Founder, and Terry Dalton, President, i-Valley, provided a [presentation](#).

**On motion of Deputy Mayor Peckford and Councillor Allen, that Committee of the Whole receive for information the presentation from i-Valley: Operation Springboard - Using a Digital Twin to Boost Family Farms as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

6b. [Open Arms Winter Response Outreach Proposal](#)

Leanne Jennings, Executive Director, Open Arms, provided a [presentation](#).

**On motion of Councillor Sappington and Councillor Lutz, that Committee of the Whole receive for information the presentation from Open Arms as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

6c. [Valley Waste-Resource Management Authority Budget 2025-2026](#)

Andrew Garrett, Interim General Manager, Valley Waste-Resource Management Authority, provided a [presentation](#).

**On motion of Councillor Allen and Councillor Harding, that Committee of the Whole receive for information the presentation on the Valley Waste-Resource Management Authority Budget 2025-2026 as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

6d. [Kings Transit Authority Budget 2025-2026](#)

Dwight Whynot, Acting General Manager, Kings Transit Authority, provided a [presentation](#).

**On motion of Councillor MacPherson and Councillor Allen, that Committee of the Whole receive for information the presentation on the Kings Transit Authority Budget 2025-2026 as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For

District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

Committee of the Whole recessed from 10:00 to 10:10 a.m.

7. Administration

7a. [Addition to Reserve - Annapolis Valley First Nation](#)

Rob Frost, Deputy CAO, presented the Request for Decision as attached to the January 21, 2025 agenda and provided a [presentation](#).

**On motion of Councillor Best and Councillor Lutz, that Committee of the Whole recommend Municipal Council direct the Mayor to respond to the correspondence from Indigenous Services Canada, expressing the complete support of the Municipality of the County of Kings for the proposed Addition to Reserve for Annapolis Valley First Nation.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

8. Development Services

8a. [Fees Policy Amendments for Permit Application fees on Residential Units and Residential Solar Projects \(Notice\)](#)

Mandy Burgess, Manager of Development Services, presented the Request for Decision as attached to the January 21, 2025 agenda and provided a [presentation](#).

**On motion of Deputy Mayor Peckford and Councillor Lutz, that Committee of the Whole recommend Municipal Council provide seven days' notice, per s.48(1) *Municipal Government Act*, to adopt amendments to Policy (FIN-05-003): Fees as detailed in the January 21, 2025, Request for Decision.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For

District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

9. Engineering & Public Works

9a. [Screening Building Project Design Revisions – Aldershot & Avonport Sites](#)

Brad Carrigan, Director, Engineering & Public Works, presented the Request for Decision as attached to the January 21, 2025 agenda and provided a [presentation](#).

**On motion of Councillor Gates and Councillor Harding, that Committee of the Whole recommend Municipal Council approve a change order to Dillon Consulting for additional professional services related to design upgrades at the Screening Building Projects in Aldershot and Avonport locations, in the amount of \$62,600.80 for design and \$4,673.47 for additional construction management services (both amounts including non-recoverable HST).**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

9b. [Aylesford Lift Station AD2 Upgrades](#)

Brad Carrigan, Director, Engineering & Public Works, presented the Request for Decision as attached to the January 21, 2025 agenda and provided a [presentation](#).

**On motion of Councillor Harding and Councillor Allen, that Committee of the Whole recommend Municipal Council approve a change order to CBCL Limited for additional professional services related to design upgrades and geotechnical investigation for the Lift Station Project in Aylesford at AD2, in the total amount of \$82,662.30 (including non-recoverable HST).**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For

District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

10. **Board and Committee Reports**

10a. [Diversity Kings County](#)

Councillor Sappington presented the report as attached to the January 21, 2025 Committee of the Whole agenda.

**On motion of Councillor Sappington and Councillor Lutz, that Committee of the Whole receive the Diversity Kings County Committee report for information.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

10b. [Interim IMSA Board \(Kings Transit & Valley Waste\)](#)

Mayor Corkum presented the report as attached to the January 21, 2025 Committee of the Whole agenda.

**On motion of Councillor Gates and Councillor Allen, that Committee of the Whole receive the Interim IMSA Board (Kings Transit & Valley Waste) report for information.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

10c. **Regional Sewer Committee**

Councillor Harding provided a brief verbal update from the January 16 meeting.



**On motion of Councillor Harding and Councillor Lutz, that Committee of the Whole receive the Regional Sewer Committee report for information.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

10d. [Valley Community Fibre Network \(VCFN\)](#)

Councillor Lutz presented the report as attached to the January 21, 2025 Committee of the Whole agenda.

**On motion of Councillor Lutz and Councillor Sappington, that Committee of the Whole receive the Valley Community Fibre Network report for information.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

[Committees of Council](#)

For information.

[External Boards and Committees](#)

For information.

11. **New Council Orientation Presentations**

11a. **Strategic Planning Process**

Greg Barr, Director of Finance and IT, provided a [presentation](#).

**On motion of Councillor Gates and Deputy Mayor Peckford, that Committee of the Whole receive the Strategic Planning Process presentation as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

11b. **Asset Management**

Brad Carrigan, Director of Engineering & Public Works, provided a [presentation](#).

**On motion of Councillor Allen and Deputy Mayor Peckford, that Committee of the Whole receive the Asset Management presentation as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

Committee of the Whole recessed from 12:13 until 12:44 p.m.

11c. **Economic Development**

Christine Spurr, Business Development Analyst, provided a [presentation](#).

**On motion of Councillor Gates and Councillor Allen, that Committee of the Whole receive the Economic Development presentation as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For

District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

11d. **RCMP/Department of Justice**

Terry Brown, Manager of Inspections and Enforcement, provided a [presentation](#).

**On motion of Councillor Lutz and Councillor Allen, that Committee of the Whole receive the RCMP and Department of Justice presentation as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

11e. **Kings Regional Rehabilitation Centre**

Greg Barr, Director of Finance and IT, provided a [presentation](#).

**On motion of Councillor Gates and Councillor MacPherson, that Committee of the Whole receive the Kings Regional Rehabilitation Centre presentation as provided on January 21, 2025.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

12. **Other Business**

Councillor MacPherson requested all Councillors look at UARB M11724 Decision that was recently released. Staff confirmed they would email the decision to all Councillors for review.

13. **Comments from the Public**

No members of the public were present.

14. **Adjournment**

**On motion of Councillor Gates and Deputy Mayor Peckford, there being no further business, the meeting adjourned at 1:41 p.m.**

**Motion Carried.**

**Results**

For 9  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	-
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

**Approved by:**

\_\_\_\_\_  
Dave Corkum  
Mayor

\_\_\_\_\_  
Haley Hutt  
Administrative Assistant/Recording Secretary

<b>Results Legend</b>	
-	Absent
COI	Conflict of interest
For	A vote in favour
Against	A vote in the negative or any Councillor who fails or refuses to vote and who is required to vote by the preceding subsection, shall be deemed as voting in the negative.

**THE MUNICIPALITY OF THE COUNTY OF KINGS  
SPECIAL COMMITTEE OF THE WHOLE  
Thursday, January 23, 2025  
DRAFT MINUTES**

**Meeting Date and Time**

A special meeting of the Committee of the Whole was held on Thursday, January 23, 2025, at 9:00 a.m. in the Council Chambers, Municipal Complex, Coldbrook, Nova Scotia.

**1. Attendance**

All Members of Council were in attendance.

**Results for Roll Call**

For 10  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	For
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

Also in attendance were:

- Scott Conrod, Chief Administrative Officer
- Rob Frost, Deputy Chief Administrative Officer
- Greg Barr, Director, Finance & IT
- Brad Carrigan, Director, Engineering & Public Works
- Trish Javorek, Director, Planning & Inspections

**2. Approval of Agenda**

**On motion of Councillor Allen and Councillor Sappington, that Committee of the Whole approve the January 23, 2025 agenda as circulated.**

**Motion Carried.**

**Results**

For 10  
Against 0

District	Name	Results
Mayor	Dave Corkum	For
District 1	Everett MacPherson	For
District 2	Doug Gates	For
District 3	Robbie Hiltz	For
District 4	Riley Peckford	For
District 5	Tim Harding	For
District 6	Bob Best	For
District 7	Emily Lutz	For
District 8	Christina Sappington	For
District 9	Peter Allen	For

**3. Disclosure of Conflict of Interest Issues**

No Conflict of Interest issues were declared.

- 4. **Strategic Planning**                      CAO Conrod provided an overview of the meeting format and expectations of all participants.  
  
Deputy CAO Frost provided a summary of the strategic planning process and review of the current Strategic Plan.
- 5. **Round Table**                              The Committee of the Whole participated in a round table discussion related to the following subjects:
  - Election campaign engagement
  - Proposed approaches and options for issue resolution
- 6. **Other Business**                          There was no other business to come before the Committee.
- 7. **Comments from the Public**              No members of the public were present.
- 8. **Adjournment**                              There being no further business, the meeting adjourned at 1:36 p.m.

**Approved by:**

\_\_\_\_\_  
 Dave Corkum  
 Mayor

\_\_\_\_\_  
 Haley Hutt  
 Administrative Assistant/Recording Secretary

<b>Results Legend</b>	
-	Absent
COI	Conflict of interest
For	A vote in favour
Against	A vote in the negative or any Councillor who fails or refuses to vote and who is required to vote by the preceding subsection, shall be deemed as voting in the negative.

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<b>TO</b>	Committee of the Whole
<b>PREPARED BY</b>	Samuel López Matos, Inclusive Communities Intern
<b>MEETING DATE</b>	February 18, 2025
<b>SUBJECT</b>	Proclamation Requests for the Month of March 2025

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## ORIGIN

- [Strategy for Belonging](#)
- [Proclamations Policy COMM-02-003](#)

## RECOMMENDATIONS

That Committee of the Whole recommend Municipal Council proclaim March 8, 2025 as International Women’s Day in the Municipality of the County of Kings.

That Committee of the Whole recommend Municipal Council proclaim March 21, 2025 as International Day for the Elimination of Racial Discrimination in the Municipality of the County of Kings.

That Committee of the Whole recommend Municipal Council proclaim March 31, 2025 as International Transgender Day of Visibility in the Municipality of the County of Kings.

## INTENT

To present the proclamation request to Committee of the Whole for consideration and recommendation to Municipal Council for adoption, in accordance with the Municipality’s Proclamation Policy-COMM-02-03.

## DISCUSSION

The Municipality of the County of Kings has a vision to be “A community of communities where all people belong”. Approval of these proclamations is a step toward this vision and affirms support for diverse communities throughout the Municipality by honouring the full range of lived experiences present in the Kings Region.

International Women’s Day is celebrated globally on March 8th each year, is an important occasion to honour the achievements and contributions of women across all walks of life, while also raising awareness of the ongoing fight for gender equity. 2025’s theme is Accelerate Action, calling for increased momentum and urgency in steps toward gender equity.

By recognizing International Women’s Day, we can celebrate the accomplishments of the women who have paved the way for future generations and acknowledge the progress we have made in advancing gender equity.

The International Day for the Elimination of Racial Discrimination, observed annually on March 21<sup>st</sup>, recognizes the many prejudices and injustices fueled by racial discrimination that take place every day. The date of this observance commemorates the 1960 Sharpeville massacre in South Africa, when police opened fire on a peaceful demonstration against the apartheid “pass laws” in place, injuring at least 238 people and killing at least 91.

# Request for Decision

March 31<sup>st</sup> marks International Transgender Day of Visibility, which has a focus on celebrating joy and visibility of transgender communities, while also acknowledging the struggles and challenges faced by transgender people simply for being themselves. It is a day to celebrate and acknowledge transgender individuals living and working in the Kings Region, who are just as deserving of love and acknowledgement as anyone else who calls the Municipality home.

## FINANCIAL IMPLICATIONS

- There are no financial implications from this recommendation.

## STRATEGIC PLAN ALIGNMENT

✓	Strong Communities	Aligned with the Strategy for Belonging
	Environmental Stewardship	
	Economic Development	
	Good Governance	
	Financial Sustainability	
	Other	

## ALTERNATIVES

- Municipal Council may choose not to proclaim any or all of the proclamations.

## IMPLEMENTATION

- Publish proclamations to the Municipality’s website and/or social media platforms.
- Reading of official proclamations at relevant events.

## ENGAGEMENT

- There will be community events and/or social media awareness building around all approved proclamations.

## APPENDICES

- Appendix A: International Women’s Day Proclamation
- Appendix B: International Day for the Elimination of Racial Discrimination Proclamation
- Appendix C: International Transgender Day of Visibility Proclamation

## APPROVALS

Brittany Traynor, Manager, Community Development	February 4, 2025
Rob Frost, Deputy Chief Administrative Officer	February 4, 2025
Scott Conrod, Chief Administrative Officer	February 10, 2025





## Proclamation – International Women’s Day

WHEREAS, International Women’s Day is observed globally on March 8, honouring the contributions and achievements of women from all walks of life worldwide while raising awareness of the ongoing fight for gender equity; and

WHEREAS, the fight for gender equity is still ongoing as despite all the progress made there is still much that has to be done to achieve true gender equity; and

WHEREAS, gender equity benefits everyone by fostering stronger communities, diverse workplaces, and more inclusive society; and

WHEREAS, the 2025 theme of “Accelerate Action” reminds us all – governments and individuals alike – of the importance of prioritizing actions toward achieving gender equity at work, in our homes, and in community; and

WHEREAS, the Municipality of the County of Kings is dedicated to ensuring that all individuals, regardless of gender, have equitable opportunities and are empowered to succeed

NOW THEREFORE, I, Dave Corkum, Mayor of the Municipality of the County of Kings,

DO HEREBY PROCLAIM March 8, 2025 as the "International Women’s Day" in the Municipality of the County of Kings.

## Proclamation – International Day for the Elimination of Racial Discrimination

WHEREAS, The International Day for the Elimination of Racial Discrimination is solemnly observed worldwide on March 21<sup>st</sup>, commemorating a tragic incident in Sharpeville, South Africa, in 1960, where at least 91 individuals were fatally shot by police and at least 238 were injured during a peaceful demonstration against apartheid “pass laws” that mandated non-white individuals to carry state-issued identification, particularly in designated “restricted areas”; and

WHEREAS, injustices stemming from racial discrimination persist locally and globally, occurring daily and affecting individuals’ ability to participate in society safely and equitably, prompting us to recognize the urgent need for sustained efforts to eradicate all forms of racial discrimination, systemic racism, injustice, and hate; and

WHEREAS, March 21<sup>st</sup> serves as a poignant reminder and a call to action, compelling us all to engage in proactive work towards the elimination of racial discrimination and the promotion of a world where diversity is celebrated and values; and

WHEREAS, racism, hate and discrimination have no place in the Municipality of the County of Kings or anywhere; and

WHEREAS, the Municipality of the County of Kings is dedicated to confronting and dismantling systemic racism and strives to create an inclusive community that embraces diversity where every individual can feel a sense of belonging and thrive without fear of discrimination,

NOW THEREFORE, I, Dave Corkum, Mayor of the Municipality of the County of Kings,

DO HEREBY PROCLAIM March 21, 2025 as the "International Day for the Elimination of Racial Discrimination" in the Municipality of the County of Kings.

## Proclamation – International Transgender Day of Visibility

WHEREAS, The International Transgender Day of Visibility is celebrated annually with a focus on the joy and visibility within the transgender community while also acknowledging the struggles and challenges faced for being themselves; and

WHEREAS, many stories in the media focus on violence towards the transgender community and there is a need to celebrate the lives and joy of transgender individuals without diminishing from the reality of the discrimination they face; and

WHEREAS, while roughly 0.2% of Canada's population in the 2021 census identified as transgender, this is not an accurate measurement due to the discrimination faced by transgender individuals make it harder for them to come out and be authentically themselves; and

WHEREAS, the Municipality of the County of Kings is dedicated to ensuring that its transgender residents, regardless of whether they have come out or not, are able to feel safe and loved while also guaranteeing the Municipality is able to steward a community that embraces their identities and allows them to feel a sense of belonging and be able to thrive without discrimination,

NOW THEREFORE, I, Dave Corkum, Mayor of the Municipality of the County of Kings,

DO HEREBY PROCLAIM March 31, 2025 as the "International Transgender Day of Visibility" in the Municipality of the County of Kings.

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<b>TO</b>	Committee of the Whole
<b>PREPARED BY</b>	Brittany Traynor, Manager, Community Development Lindsey Halliday, Policy Researcher
<b>MEETING DATE</b>	February 18, 2025
<b>SUBJECT</b>	First Nations Consultation

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## ORIGIN

- [March 20, 2019 - Memorandum of Understanding - Annapolis Valley First Nation & Municipality of the County of Kings](#)
- First introduction to Committee of the Whole

## RECOMMENDATION

That Committee of the Whole recommend Municipal Council direct the CAO to formally issue letters to the First Nations of Nova Scotia, initiating the process for consultation discussion, as outlined in the February 18, 2025 Request for Decision.

## INTENT

For Committee of the Whole to receive information and direct staff in relation to initiating the First Nations consultation process.

## DISCUSSION

The Canadian Supreme Court, the Government of Canada, and the Government of Nova Scotia have all issued directives emphasizing the importance of engaging First Nations communities in decision-making processes at all levels of government. In alignment with these directives, the Municipality has actively consulted First Nations communities on various projects and has established strong working relationships with the Annapolis Valley First Nation and Glooscap First Nation.

It has been identified that a standardized, cross-organizational framework for consultation and collaboration remains overdue. To enhance the Municipality's commitment to meaningful engagement and to ensure compliance with Federal and Provincial requirements, staff recommend that Council approve the issuance of formal correspondence to Nova Scotia First Nations. This communication will seek to initiate discussions on key areas where First Nations communities would like to see municipal consultation and collaboration.

By taking this proactive approach, the Municipality reaffirms its dedication to fostering respectful and productive partnerships with First Nations communities, ensuring that projects undertaken are both valuable and inclusive. We respectfully seek Council's approval to proceed with this first step in establishing a comprehensive and collaborative consultation process.

## FINANCIAL IMPLICATIONS

- None

## STRATEGIC PLAN ALIGNMENT

✓	Strong Communities	
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	Environmental Stewardship	
	Economic Development	
✓	Good Governance	
	Financial Sustainability	
	Other	

## **ALTERNATIVES**

- None

## **IMPLEMENTATION**

- Work with First Nations to develop a First Nation Consultation Standard Operating Procedure
- Develop guidelines and identify Municipal Projects that may impact First Nations communities
- Develop communication, engagement and consultation plans to be utilized across municipal departments
- Develop mechanisms for on-going evaluation and improvements to the consultation process.

## **ENGAGEMENT**

- Engage with Nova Scotia First Nations Communities to develop strategic partnerships pertaining to municipal consultation.

## **APPENDICES**

- None

## **APPROVALS**

Rob Frost, Deputy Chief Administrative Officer

February 10, 2025

Scott Conrod, Chief Administrative Officer

February 10, 2025

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<b>TO</b>	Committee of the Whole
<b>PREPARED BY</b>	Rob Frost, Deputy CAO
<b>MEETING DATE</b>	February 18, 2025
<b>SUBJECT</b>	Open Arms Funding Proposal

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## ORIGIN

- 2025-01-21 Committee of the Whole [Presentation from Open Arms](#)

## RECOMMENDATION

That Committee of the Whole recommend Municipal Council direct Open Arms to the Community Grants Program for future funding as outlined in the February 18, 2025 Request for Decision.

## INTENT

For CotW to receive information and provide direction on the Open Arms Funding Proposal.

## DISCUSSION

Opens Arms provided a funding proposal to Municipal staff on January 13, 2025, for the development of a Mobile Outreach Team and Drop-In Centre. This proposal was presented at the January 21, 2025 Committee of the Whole. The cost for this service was estimated at \$173,960, including a proposed contribution from the Municipality of the County of Kings at \$103,496. Open Arms had received \$22,500 from the Office of Addictions and Mental Health, and \$15,120 from the Wolfville and Area Interchurch Council, with the remaining funding proposed to come from the four Municipal Units within Kings County.

Discussion around this proposal occurred during the CotW prompting a meeting with local MLAs. Good discussion occurred with the MLAs regarding the Provincial response to assist those experiencing homelessness including the funding of the Pallet community, affordable housing initiatives, and other non-profit funding initiatives.

Last year Open Arms applied under the Municipality's Vision Grant and requested \$400,000 for a housing project. Council of the day provided \$32,800 towards this project. Staff reached out to Open Arms to ask if this project would be proceeding, as it may have been possible to approach Council about the transfer of these funds to the current ask if the project were not to be viable at this time. Staff were informed that this project is still ongoing.

The Municipality has also recently adjusted our Grants programming, and our largest grants are now provided solely for major capital projects and are not awarded for operating costs. Our Grants policy also speaks to the fact that if an organization has a current Vision Grant open they would not be eligible for a new Vision Grant until the first grant is closed. Based on policy, Council could encourage Open Arms to complete their current funding project and apply for additional grant funding for the capital side of their operations, which better aligns with divisions of Governmental responsibility.

With the information above, and the late in the fiscal year request, staff would recommend that Council direct Open Arms to the Community Grants process for future capital project funding.

# Request for Decision

## FINANCIAL IMPLICATIONS

- As provided through the Community Grant Process last year.

## STRATEGIC PLAN ALIGNMENT

	Strong Communities	
	Environmental Stewardship	
	Economic Development	
	Good Governance	
	Financial Sustainability	
✓	Other	Response to proposal

## ALTERNATIVES

- Council may ask staff to provide other options for immediate funding.

## IMPLEMENTATION

- Information will be shared with Open Arms.

## ENGAGEMENT

- Discussion with Open Arms, MLAs

## APPENDICES

- None

## APPROVALS

Scott Conrod, Chief Administrative Officer

February 10, 2025

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<b>TO</b>	Committee of the Whole
<b>PREPARED BY</b>	Rob Frost, Deputy CAO
<b>MEETING DATE</b>	February 18, 2025
<b>SUBJECT</b>	Regional Recreation Complex – Economic Impact and Next Steps

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## ORIGIN

- March 16, 2021 - Agreement between the Town of Wolfville, Town of Kentville, and the Municipality of the County of Kings (MoK) to proceed with the completion of a study to look at the feasibility of a Regional Recreation Facility
- November 15, 2022 - Direction provided to CAO to proceed to further investigation, and that the consideration should be that the Municipalities contribute a maximum of 50% of capital costs
- March 7, 2023 - Municipal Council received for information the public version of the Regional Recreation Facility Feasibility Study in order to make it a public document
- June 18, 2024 - Direction provided to CAO regarding land discussions
- December 17, 2024 - Briefing to new Council with elements in open session and in-camera

## RECOMMENDATION

That Committee of the Whole receive the Briefing dated February 18, 2025 related to the economic impact of the Regional Recreation Complex, and next steps, as information.

## INTENT

To provide CotW with information as requested related to the economic impact of a potential Regional Recreation Complex, and to present the planned decision-making points related to the project.

## DISCUSSION

To proceed, or not, with the development of a generational project such as a Regional Recreation Complex is a significant decision which requires thorough research and discussion. Based on decisions of Council to date, extensive work has been done in relation to this project, including, but not limited to a large feasibility study, preliminary community consultation, siting work, and investigation into costs of similar facilities. This Briefing provides further information related to the economic impact of a potential facility, as well as the plan for decision making related to this project.

When considering the potential economic impact of a Regional Recreation Complex there are many factors to consider, some of which can reasonably be measured, and some of which would be speculative. For the purposes of the attached report staff have focused on the numbers that can most accurately be predicted to share a baseline minimum economic benefit to the community.

The Business Development Analyst was the lead on the development of this report, with support from the CAO and the DCAO. In order to develop a conservative and productive estimate of economic impact, the Business Development Analyst spoke with representatives at Acadia University, gathered localized information, and compared against similar assessments to provide reasonable estimates.

The attached report is sectioned into three primary areas: the economic impact of operations, the economic impact of construction, and the economic spin offs of having such a facility in our community.



It is possible to better predict the economic impact of operations and construction, which is the main focus, while the spin off economics are presented for information and example.

### Direct Employment Impact

The estimated annual wage expense can be multiplied by the income multiplier (formula and details in attached report) to get the estimated direct impact. For Year 1, this is estimated to be \$1,027,440 (\$679,138 \* 1.5129), increasing by the 3% wage escalation each year. In other words, the estimated \$679,138 in wages to operate the proposed facility (as provided in the consultant’s report) would inject \$1,027,440 into the local economy and support 9 additional full time equivalent positions in the local economy (details in attached report).

### Economic Impact of Construction

Based on previous assumptions and Council direction of a minimum of external funding of 50% we can assume that this project would bring in a minimum of \$30 million in funding from other levels of government to invest in infrastructure. This number, less the applicable sales taxes, multiplied by the income multiplier means that the actual number injected to the economy is approximately \$39.5 million. Comparing other similar projects and a wage percentage of ~36% it is safe to predict a wage investment of \$15.3 million into the local economy, or 392 full time equivalent positions.

### Next Steps

With this Council brought up to speed on the previous work and direction related to the potential Regional Recreation Complex it is important to lay out the next steps in the process for the benefit of Council and the general public interested in the discussion.

Land is a key component of any project and based on previous information provided and direction given to staff, further discussion on land will occur later today in closed session.

Should Council provide direction on land, with the appropriate conditions, the next step would be to proceed with the development of a Regional Recreation Complex, again with appropriate conditions related to the amounts of external funding required. It is estimated that this would come to CotW and Council in two to three months should the land direction be provided. If a positive recommendation is received, this would be the time to begin to engage the public to discuss the project in more detail.

Lastly, Council would be provided with funding possibilities based on the previous parameters put in place. Should Council provide a positive recommendation in this regard staff would proceed to the design, or design/build phase of the project. This decision point would likely occur in the Fall of 2025.

### FINANCIAL IMPLICATIONS

- Discussion on future project.

### STRATEGIC PLAN ALIGNMENT

✓	Strong Communities	
	Environmental Stewardship	
✓	Economic Development	
	Good Governance	

	Financial Sustainability	
	Other	

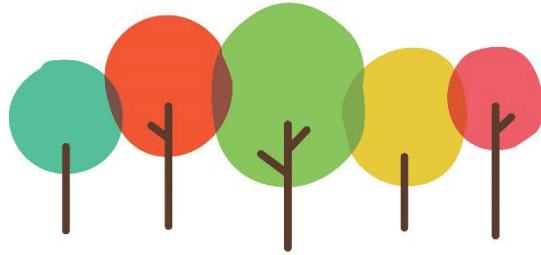
## APPENDICES

- Appendix A: Economic Impact of a Potential Regional Recreation Complex

## APPROVALS

Scott Conrod, Chief Administrative Officer

February 10, 2025



**MUNICIPALITY** *of the*  
**COUNTY** *of* **KINGS**

**Economic Impact Modelling**  
**Regional Recreation Complex**

Christine Spurr, Business Development Analyst  
February 7, 2025

# Economic Impact Modelling – Regional Recreation Complex

## Executive Summary

The estimated economic impact has been calculated using income and employment multipliers for the Kings County economy. An income multiplier of 1.51 (calculations below) means that every dollar injected into the Kings County economy, whether through external funding obtained for construction or through the wages paid for ongoing operation, creates an additional 51 cents in direct and indirect impacts. An employment multiplier of 1.45 (calculations below) shows that each full time equivalent job created for the recreation complex would support an additional .45 full time equivalent jobs in the local economy.

The annual operations of the facility are estimated to have an economic impact of \$1.0 million dollars in the first year, based on an annual wage investment of \$679,000; over an estimated 40-year lifespan of the facility, the total impact of operations is estimated to be \$77.5 million, or \$23.7 million in today’s dollars.

Only the funding for construction that comes from outside of Kings County can be included as additional economic impact. Assuming \$30 million in external funding for construction is utilized, the economic impact from construction is estimated to be \$39.5 million.

The economic impact from events held at the facility will vary depending on the type and size of the event. It is expected that there will be private investment connected with the facility, but the exact types and impacts of private investment cannot be reasonably predicted at this time.

The estimated economic impact of investment in a regional recreation complex on the economy of Kings County can be summarised as follows:

	<b>Investment</b>	<b>Impact</b>
Annual Operations (Year 1)	\$ 679,138	\$ 1,027,440
Lifetime Operations (40 Years)	\$ 51,207,861	\$ 77,470,289
<i>Present Value of Lifetime Operations</i>	<i>\$ 15,698,120</i>	<i>\$ 23,749,047</i>
Construction (External Funding Only, Less HST)	\$ 26,086,957	\$ 39,465,895
<b>Combined Lifetime Economic Impact</b>	<b>\$ 77,294,817</b>	<b>\$ 116,936,183</b>
<i>Present Value of Combined Lifetime Economic Impact</i>	<i>\$ 41,785,077</i>	<i>\$ 63,214,942</i>
Impact from Events	No Additional	Varies
Impact from Private Investment	TBD	TBD

## Discussion

Drawing from the *Kings County Regional Recreation Centre Feasibility Study – Phase 1* report, there are several ways in which a major investment in public infrastructure creates lasting economic impacts. These include the direct impacts of construction spending and facility operations and the indirect impacts that spending has on the local economy, the money injected into the local economy by non-resident users of the facility and the money retained in the local economy from residents who no longer have to travel outside of the region to access similar facilities, and the opportunities created for additional economic activity in the area stemming from the demand generated by visitors to the facility.

Additionally, access to new state of the art facilities maintains and enhances quality of life, offers reputational benefits and becomes part of the economic development appeal of the area. The below figure illustrates the many ways that investment in a regional recreation complex, or any other major public infrastructure, can impact the local economy.

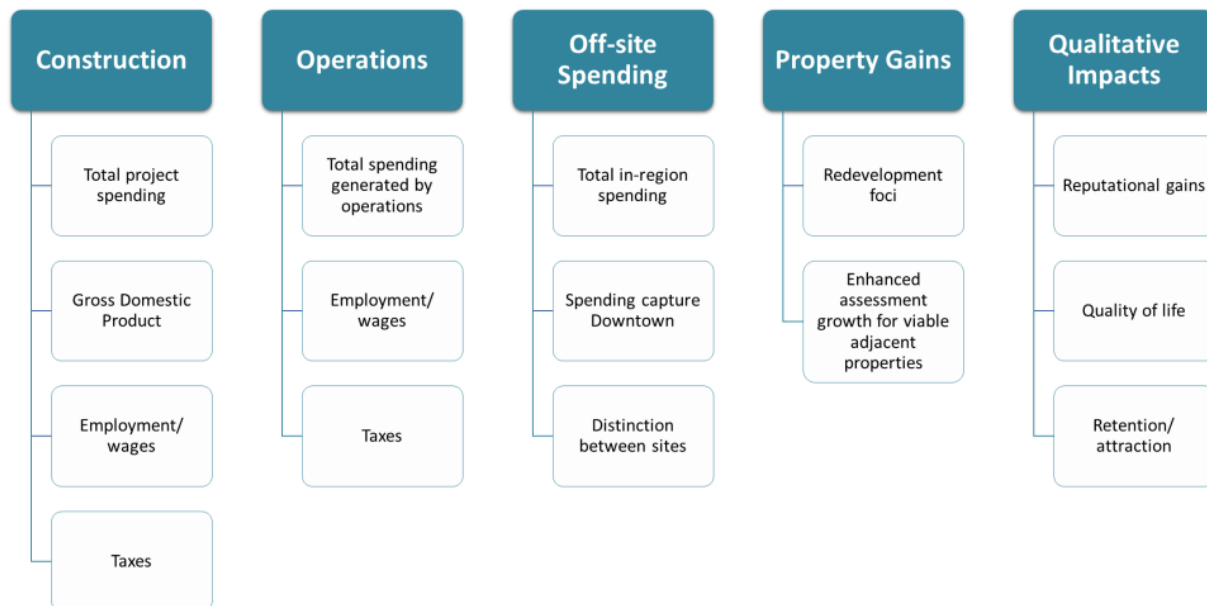


Figure 1: How Facility Operations Create Impact  
*Kings County Regional Recreation Centre Feasibility Study – Phase 1*

Appendix D of the *Kings County Regional Recreation Centre Feasibility Study – Phase 1* report touches on the Economic Impact Potential of a regional recreation facility and specifically focuses on the qualitative impacts such as stimulating private investment, elevating the capacity for year-round tourism, and attracting younger people and families with children to move to the region. The report also models the potential economic impact of three events that could be held at a new recreation facility, including a regional youth basketball event, a regional swim meet and a provincial basketball tournament. Therefore, this analysis has focused on the potential economic impacts of the construction and ongoing operation of a regional recreation facility.

The gold standard for economic impact modelling is evaluating economic impact through input-output models. Input-output models are built using detailed statistics on activities in the economy under consideration to estimate the total effect of an initial change in spending in a particular area of the economy, known as a multiplier. Statistics Canada generates these tables at the national and provincial levels only; it is possible to generate these tables for sub-national economies, but to do so accurately requires a comprehensive survey of the local economy, which can be both costly and time-consuming.

In the absence of input-output tables at the sub-national level, the most accurate alternative approach for estimating local multipliers is to use the economic base multiplier, estimated as the ratio of total regional income or employment to income or employment in exporting sectors. Ideally, a survey of local businesses would be done to identify their industry sector, the geographic sources of their revenue and the residential patterns of their employees, out of which a multiplier could be estimated with a high degree of confidence. Such a survey would also be costly and time-consuming, so export sector income and employment in Kings County has been estimated using location quotient techniques (see below).

### *Income Multiplier*

The income multiplier (K) can be stated as:

$$K = Y/X = (1 - m_2 + m_1) / (1 - m_2)$$

Where:

Y = the income impact on the local economy

X = the initial spending injection that accrues as income in the local economy

$m_1$  = the marginal propensity to consume locally – that is, the proportion of X that materializes at the first round of spending as local value added

$m_2$  = the average propensity to consume locally – that is, the value corresponding to  $m_1$  at subsequent rounds of spending in the local economy as a whole

If we assume that  $m_1 = m_2$ , that the average and marginal propensities to consume locally are equal, then the income multiplier can be simplified to:

$$K = 1 / (1 - m_2)$$

The value of  $m_2$  is estimated using the economic base method. If it is assumed that employment is proportional to income, then the proportion of income spent locally is equal to the ratio of non-basic (or non-exporting) employment (NBE) to total employment (TE).

The income multiplier can then be stated as:

$$K = 1 / (1 - NBE/TE)$$

Using the location quotient method, the location quotient compares the proportion of employment in an industry in the local economy with the proportion of employment in that same industry in a larger benchmark economy. In this case, the proportion of employment by industry in Kings County has been compared to the proportion of employment by industry in Nova Scotia. If the location quotient in an economy is exactly 1.0, then that industry is viewed as perfectly meeting the needs of the local economy. If the location quotient is less than 1, then the local industry isn't meeting the needs of the local economy and goods or services are being imported to satisfy local demand. If the location quotient is greater than 1, then the industry is exceeding the needs of the local economy, and the excess goods or services that are being produced are being exported. Thus, any industry with a location quotient greater than 1 is an exporting (or basic) industry.

When comparing the percentage of the workforce employed by industry in Kings County with the percentage employed at the provincial level using data from the 2021 Census, seven industries have a location quotient greater than 1 (see Table 1). Together, these seven industries employ 66.1% of the workforce of Kings County, meaning 33.9% of the workforce are employed in industries that have location quotients less than or equal to 1; that is, 33.9% of the workforce in Kings County work in non-basic (or non-exporting) industries.

Sector	Kings%	NS%	LQ
Agriculture, Forestry, Fishing & Hunting	5.5	3.7	1.49
Mining, Quarrying, Oil & Gas	0.3	0.6	0.50
Utilities	0.2	0.8	0.25
Construction	6.6	7.3	0.90
Manufacturing	9.4	6.4	1.47
Wholesale Trade	2.1	2.3	0.91
Retail Trade	12.2	12.1	1.01
Transportation and Warehousing	3.4	4.1	0.83
Information and Cultural Industries	1.2	1.7	0.71
Finance and Insurance	1.9	3.4	0.56
Real Estate & Rental and Leasing	1.2	1.3	0.92
Professional, Scientific and Technical Services	4	6.4	0.63
Management of Companies and Enterprises	0.1	0.1	1.00
Administrative and Support Services	3.5	4.4	0.80
Educational Services	8.4	7.9	1.06
Health Care & Social Assistance	16.4	14.5	1.13
Arts, Entertainment & Recreation	1.4	1.9	0.74
Accommodation & Food Services	6	6.2	0.97
Other Services	4.2	4	1.05
Public Administration	10	8.6	1.16
	<b>98.0</b>	<b>97.7</b>	
Industry - Not Applicable	2.0	2.3	

Table 1: Location Quotients by Industry for Kings County Compared to Nova Scotia, 2021 Census

Therefore, to solve for K:

$$K = 1 / (1 - NBE/TE)$$

$$K = 1 / (1 - 33.9/100)$$

$$K = 1 / (1 - .339)$$

$$K = 1 / 0.661$$

$$K = 1.5129...$$

An income multiplier of 1.5129... means that every dollar injected into the Kings County economy creates 51 cents in direct and indirect impact, in addition to the original dollar. Note that the income multiplier is independent of any individual project and would only change to reflect changes in the composition of either the Nova Scotian or Kings County economies.

### Employment Multiplier

The employment multiplier ( $K_e$ ) can be stated as:

$$K_e = K_{nb} (W_b / W_{nb}) + 1$$

Where:

$K_{nb}$  = The non-basic (non-exporting) sector multiplier, defined as the income multiplier (K)-1

$W_b$  = The mean labour income per period in the unit under analysis

$W_{nb}$  = The mean labour income per period in the local economy

The *Kings County Regional Recreation Centre Feasibility Study – Phase 1* report includes a pro forma Statement of Profit and Loss on page 93, which includes an estimation of the annual wage expense for a regional recreation complex. The yearly wage expense of the facility is estimated to be \$679,138 in Year 1, increasing by 3% per year. Page 91 of the same report gives the expense assumptions for the pro forma P&L, including assumptions about staffing. From the report:



In summary, the staffing model includes the following:

- General Manager
- Aquatics Coordinator
- Administrative Assistant
- Maintenance and Operations Staff
- Front Desk/Registration Staff
- Lifeguards and Lesson providers
- Lifeguard Supervisor
- Fitness Instructors (contract)
- Recreation Coordinator

The cost of front desk and maintenance staff is based on an operating schedule of 112 hours per week. Lifeguard expenses assume a minimum of two lifeguards present during all operating hours in addition to the supervisor.

An operating schedule of 112 hours per week would require 3 staff, each working 37.5 hours per week, to fully cover. Therefore, throughout this analysis, the term full time equivalent (FTE) will be used to refer to 1 position working 37.5 hours per week. It is possible, and quite common, for one FTE position to be filled by multiple people working part-time; for example, one person working 20 hours per week and one working 17.5 hours. These two employees would be considered to be working one FTE position.

Using the positions and hours of operation described above, it can be assumed that a minimum of 3 Maintenance and Operations Staff, Front Desk/Registration Staff and Lifeguard Supervisors would be required, as well as at least 6 Lifeguards and Lesson providers. Assuming there is 1 each of the General Manager, Aquatics Coordinator, Administrative Assistant, Fitness Instructors and Recreation Coordinator gives a minimum staffing complement of 20 full time equivalent (FTE) positions for the recreation complex. The exact staffing composition of a recreation complex will depend on the operational needs of the facility, which in turn will depend on the types of amenities and programming offered.

Dividing the Year 1 wage estimate from the *Feasibility Study* (\$679,138) by 20 gives a mean earnings estimate for the recreation complex of \$33,957. It should be noted that this gives an estimated hourly rate of pay of \$17.41, which is below the lower limit of Level 1 of the Municipal Pay Band (\$18.84/hour).

The average total income in Kings County in 2020, as reported in the 2021 Census, was \$38,920. Therefore, to get the employment multiplier:

$$K_e = K_{nb} (W_b / W_{nb}) + 1$$

$$K_e = [(1.5129... - 1) * (\$33,957 / \$38,920)] + 1$$

$$K_e = 1.4475...$$

An employment multiplier of 1.4475... implies that each FTE job created for the recreation complex would support an additional .4475 FTE jobs in the local economy. Therefore, creating 20 FTE positions for the recreation complex would be expected to support an additional 9 FTE positions across the County. Note that the employment multiplier is sensitive to the average income of the direct FTE positions; a higher average income would increase the multiplier, indicating that more indirect positions would be supported.

### Economic Impact of Operations

The estimated annual wage expense can be multiplied by the income multiplier to get the estimated annual impact in the local economy. For Year 1, this is estimated to be \$1,027,440 (\$679,138 \* 1.5129...), increasing by the 3% wage escalation each year. The impact from creating 20 FTE positions would support 9 additional FTE positions in the Kings County economy.

Operational Impact	Y1	Y2	Y3	Y4	Y5
Wages	\$ 679,138	\$ 699,512	\$ 720,497	\$ 742,112	\$ 764,375
Est. Employment	20	20	20	20	20
Indirect Employment	9	9	9	9	9
Est. Annual Impact	<b>\$ 1,027,440</b>	<b>\$ 1,058,263</b>	<b>\$ 1,090,011</b>	<b>\$ 1,122,711</b>	<b>\$ 1,156,392</b>

### Economic Impact of Construction

The *Kings County Regional Recreation Centre Feasibility Study – Phase 1* report gives several capital cost estimates, depending on the ultimate design of the facility. The lowest of these estimates, Option 1 for CORE Program only, was \$58 million.

In general, economic impact assessments only consider the impacts of money brought in from outside the study area. In the case of public infrastructure, it is assumed that if the money was not spent on constructing a recreation complex, it would be spent on other infrastructure instead (such as sidewalks, water or sewer infrastructure). While these would be different projects requiring different skillsets and materials, the overall impact at the industry level for the construction industry is assumed to be equivalent regardless of the type of public infrastructure constructed. Therefore, it would be inappropriate to consider any economic impact if the entire \$58 million capital cost was borne by municipal governments in the region.

Where it would be appropriate to estimate an economic impact attributable to construction would be the impact of any external sources of funding on the Kings County economy. External sources of funding in this case would most likely come from either the federal or provincial governments, or both. A similar project in Yarmouth, the Mariners Centre expansion, has received \$15.9 million in funding from the federal government and a combined \$7 million from the provincial government, for total external funding of \$22.9 million. It would therefore not be inappropriate to use a figure of \$30 million of external funding for the purposes of estimating the economic impact of construction of a completely new facility. Backing out the 15% HST applicable in Nova Scotia gives an estimated initial injection into the economy of \$26,086,957.

Assuming that construction will be done by local companies and expenditures for components, fixtures etc., are made through local suppliers, construction expenditures, less federal and provincial sales taxes, circulate through the local economy creating increased demand for goods and services, income and more re-spending. Therefore, the estimated initial injection is multiplied by the income multiplier (1.5129...) to estimate the total impact in the local economy, \$39,465,895.

To get an estimate of the number of jobs supported by the total economic impact, it must be determined what percentage of that total income can be attributed to wages. Two recent economic impact studies of local recreational facilities were reviewed; the first looking at the incremental economic impacts of the Kentville indoor soccer facility, and the second looking at the potential economic impacts of a renovated Pisiquid Canoe Club in Windsor (completed in 2014). Both studies give an estimate of the total impact of construction on the Kings County or Kings & West Hants economies, as well as an estimate of the portion of that that can be attributed to household income. The studies give a wage percentage estimate of 38.63% and 38.68% respectively. Taking the average of these and applying it to the \$39.5 million total impact gives an estimate of the total wages that would be generated in Kings County of \$15,255,781. Dividing this figure by the average total income in Kings County, \$38,920, gives an estimate of 392 FTE positions supported by the construction phase of the recreation facility.

<b>Construction Impact</b>	
Est. External Funding	\$ 30,000,000
Less: HST	\$ 26,086,957
<b>Total Economic Impact</b>	<b>\$ 39,465,895</b>
Est. % to Wages	38.66%
Total Wages	\$ 15,255,781
Avg. total income, 2020, Kings	\$ 38,920
<b>Est. FTE jobs created</b>	<b>392</b>

### Cumulative Economic Impacts

Like most major infrastructure projects, a regional recreation complex would be expected to have an economic life measuring in decades. The economic life of an asset ends when it becomes more cost-effective to replace it than to continue repairing it. Many of the facilities that currently exist in Kings County were constructed in the 1960s and are approaching the ends of their economic lives at approximately 60 years of age. With proper maintenance and investment, it is not unreasonable to expect a new recreation facility to operate just as long; however, for the purposes of this analysis, a more conservative anticipated economic life of 40 years would be appropriate. Therefore, the cumulative impacts of the operation of the facility over its economic life can be estimated.

The annual impact of the facility would be estimated just as before, by applying the income multiplier to the annual wages paid by the facility to estimate the direct economic impact in Kings County and by applying the employment multiplier to the number of FTE positions created for the facility to estimate the number of indirect jobs that would be supported in the local economy. To get the annual impact in future years, an annual escalation of costs would be applied to the Year 1 estimates and compounded annually for the lifetime of the facility. The *Feasibility Study* uses a 3% escalator for costs, which is likely appropriate. Using an hourly rate of pay of \$17.41 and estimating that 20 FTE positions will be created for the facility, the estimated lifetime operational impact of a regional recreation complex over 40 years is estimated to be \$77.5 million. In today’s dollars, the lifetime operational impact of the facility is estimated to be \$23.7 million. Adding the estimated impact of construction, \$39.5 million, to the estimated lifetime operational impact gives an estimated total economic impact for the construction and operation of the facility of \$116.9 million. In today’s dollars, the total economic impact is estimated to be \$63.2 million.

Annual Escalator	3.0%
Average Hourly Wage	\$17.41
Est. FTE Jobs at facility	20
Number of years of operation	40
Est. Lifetime Operational Impact	\$ 77,470,289
<i>Present Value of Lifetime Operations</i>	\$ 23,749,047
Est. Construction Impact	\$ 39,465,895
<b>Est. Total Economic Impact (Future Value)</b>	<b>\$ 116,936,183</b>
<i>Present Value of Total Economic Impact</i>	<i>\$ 63,214,942</i>

The *Kings County Regional Recreation Centre Feasibility Study – Phase 1* report estimates the economic impact of three types of events that could be held at a regional recreation complex: a regional youth basketball event, a provincial youth basketball tournament, and a regional swim meet. A summary of the estimated impacts on the economy of Kings County for the three events is below:

	<b>Regional Basketball</b>	<b>Provincial Basketball</b>	<b>Regional Swim Meet</b>
<b>Total Attendance</b>	300	900	240
<b>Initial Expenditure</b>	<b>\$ 41,326</b>	<b>\$ 136,375</b>	<b>\$ 37,598</b>
<b>GDP (Direct &amp; Indirect)</b>	<b>\$ 22,741</b>	<b>\$ 75,044</b>	<b>\$ 20,455</b>
<b>Employment (full-year jobs)</b>	0.5	1.5	0.5
<b>Wages and Salaries</b>	<b>\$ 14,883</b>	<b>\$ 41,084</b>	<b>\$ 13,354</b>
<b>Taxes (Direct &amp; Indirect)</b>	<b>\$ 11,585</b>	<b>\$ 38,231</b>	<b>\$ 10,518</b>
<i>Federal</i>	<i>\$ 4,708</i>	<i>\$ 15,535</i>	<i>\$ 4,284</i>
<i>Provincial</i>	<i>\$ 5,930</i>	<i>\$ 19,569</i>	<i>\$ 5,374</i>
<i>Municipal</i>	<i>\$ 948</i>	<i>\$ 3,128</i>	<i>\$ 860</i>
<b>Industry Output (Direct &amp; Indirect)</b>	<b>\$ 50,200</b>	<b>\$ 165,724</b>	<b>\$ 45,510</b>

The impacts of these events would be above and beyond the impacts attributable to the construction and regular operation of the recreation facility. The kinds and sizes of events that could be held at a regional recreation complex are highly dependent on the amenities that are included in the facility; further analysis of the impacts of specific events would be more appropriate to be done in conjunction with or after more detailed design decisions are made.

Major infrastructure investments are known to stimulate private investment in a local economy. Infrastructure investments can signal that there is confidence in the local economy, both at present and into the future, create or highlight competitive advantages of a region, and be used as a tool for attracting and retaining residents and businesses. Recreation facilities can be viewed as generators of economic demand that can then be filled by the private sector; commercial retail and restaurants, hotel(s) and conference spaces are examples of the kind of development that can and does occur around recreation facilities. Indoor recreation facilities, in particular, can help drive demand for the tourism industry during their off seasons.

An example of this kind of development pattern is the Pictou County Wellness Centre, constructed in 2012 in Pictou County adjacent to Highway 104 at Exit 23 (Westville/New Glasgow/Stellarton). The Holiday Inn Express Stellarton-New Glasgow, a 125-room hotel, was built less than a kilometre from the Pictou County Wellness Centre. Additional traditional fixed-roof accommodations in the New Glasgow/Stellarton area underwent significant renovations after the Wellness Centre was built. Several other commercial buildings were constructed in the vicinity after the Wellness Centre was built, including a family diner, a Subway and a strip plaza housing a pizza place and the Victorian Order of Nurses.

Due to the breadth of possibilities for investment that could come from the private sector, it is difficult to provide an estimate of the economic impacts of private investment at this

time. In general, the feasibility of private developments, whether they be commercial or residential, often hinge on the cost of acquiring and servicing the underlying land. Major infrastructure projects can provide or increase access to land that was previously inaccessible for development, as well as provide the infrastructure required for development. Private development will also be influenced by site-specific factors, including: the amount of land that is available for development; any restrictions on what can be built on that land, such as topography, soil composition or environmental factors; and the demand for land in that area. It is expected that there will be private investment in connection with a regional recreation complex.

## **Conclusion**

The economic impacts of a regional recreation facility can be both qualitative and quantitative. Qualitatively, a regional recreation facility can stimulate private investment, elevate the capacity for year-round tourism, and attract younger people and families with children to move to the region. Quantitatively, the economic impacts can be divided into three distinct categories; construction impacts, operational impacts, and the impacts of events held at the facility.

Investing in major infrastructure projects can stimulate private investment in an economy. While it is anticipated that private investment would follow the construction of a regional recreation complex, it is difficult to accurately predict the types of investment that might be made. This makes it difficult to provide an estimate of the economic impact of private investment beyond speculation.

Construction impacts only consider the impacts of funding that originates outside the local economy. If \$30 million in external funding were acquired for the construction of a regional recreation complex in Kings County, it is estimated that would have a total economic impact of \$39.5 million and support 392 full time equivalent jobs during the construction period.

Operationally, it is estimated that the annual economic impact of the recreation facility would start at \$1.0 million per year, increasing by 3% per year, through the direct creation of 20 FTE positions and the indirect creation of 9 additional FTE positions. The annual economic impact is sensitive to the number of FTE positions required and their average rate of pay; an increase in either will increase the annual economic impact.

Over the course of the economic life of a regional recreation complex, estimated to be 40 years, the combined economic impact of construction and operation of the facility is estimated to be \$116.9 million, or \$63.2 million in today's dollars. The economic impacts generated by events held at the facility would be above and beyond the impacts of construction and regular operations.

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<b>TO</b>	Committee of the Whole
<b>FROM</b>	Mayor Corkum
<b>COMMITTEE</b>	Valley Regional Enterprise Network (Valley REN) Liaison & Oversight Committee
<b>COMMITTEE MEETING DATE</b>	February 3, 2025
<b>COTW MEETING DATE</b>	February 18, 2025

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The Valley REN Liaison and Oversight Committee met in Kentville at 10 a.m. on February 3, 2025.

Annapolis County has asked about the process for joining the VREN. The Committee agreed to send a letter to Annapolis County outlining some of the discussion that would need to occur in order for them to join. As there is a current IMSA, each party would need to agree.

In order to facilitate Annapolis County joining, there would need to be additional staff and therefore the VREN has asked the Province for additional funding from them as well.

There was also a discussion around funding. Currently the VREN is transferring from Reserve Funds for completion of projects, which is not sustainable, which may mean a reconfiguration of funding or role of the VREN.

Respectfully Submitted,

Mayor Dave Corkum

**Committee of Council Reports – February 18, 2025**

<b>Board/Committee</b>	<b>Chair/Reporting Councillor/ Members</b>	<b>Last/Next Meeting</b>	<b>Report</b>
Asset Management Committee	Peter Allen, Doug Gates, Tim Harding	September 3, 2024 Next: TBD	
Audit & Finance Committee	Dave Corkum, Everett MacPherson (Chair), Riley Peckford (Vice-Chair), Emily Lutz	December 12, 2024 Next: TBD	Recommendations provided December 17, 2024
Diversity Kings County	Everett MacPherson, (Vice- Chair) Christina Sappington (Chair)	January 6, 2025 Next: February 3, 2025?	Written Report provided January 21, 2025
Fences Arbitration Committee	Bob Best Alternate: Christina Sappington	No meetings	
Fire Services Advisory Committee	Peter Allen, Doug Gates, Riley Peckford (Reporting Councillor)	December 5, 2024 Next: February 20, 2025	Recommendation provided January 7, 2025
Greenwood Water Utility Source Water Protection Committee	Riley Peckford	July 25, 2024 Next: TBD	
Joint Accessibility Advisory Committee	Robbie Hiltz	December 11, 2024 Next: March 12, 2025	Recommendation provided January 7, 2025
Lake Monitoring Committee	Riley Peckford Alternate: Tim Harding	No recent meetings	
Nominating Committee	Dave Corkum (Chair), Peter Allen, Everett MacPherson, Riley Peckford	November 21, 2024 Next: TBD	Recommendations provided December 3, 2024
Planning Advisory Committee	Emily Lutz (Chair), Riley Peckford (Vice-Chair), Doug Gates, Everett MacPherson	January 14, 2025 Next: February 11, 2025	Recommendations provided February 4, 2025
Police Advisory Board	Bob Best, Robbie Hiltz, Christina Sappington	December 18, 2024 Next: February 19, 2025	Written Report provided January 7, 2025
Regional Sewer Committee	Tim Harding Alternate: Everett MacPherson	January 16, 2025 Next: TBD	Verbal report provided January 21, 2025
Sandy Court Source Water Protection Committee	Tim Harding	November 30, 2023 Next: TBD	



**External Board and Committee Reports – February 18, 2025**

<b>Board/Committee</b>	<b>Reporting Councillor</b>	<b>Last / Next Meeting</b>	<b>Report</b>
Annapolis Valley Regional Library Board	Emily Lutz Alternate: Peter Allen	January 16, 2025	Written report provided February 4, 2025
Annapolis Valley Trails Coalition Board	Bob Best Alternate: Robbie Hiltz	August 2024	Verbal report provided September 3, 2024
Canning Source Water Protection Committee	Everett MacPherson		
Interim IMSA Board (Kings Transit & Valley Waste)	Dave Corkum (Chair) Alternate: Emily Lutz	January 15, 2025 Next: February 19, 2025	Written report provided January 21, 2025
Kentville Joint Fire Services Committee	Bob Best, Robbie Hiltz, Christina Sappington	January 23, 2025	Written report provided February 4, 2025
Kentville Water Commission	Doug Gates		
Kings Regional Rehabilitation Centre Board	Peter Allen, Bob Best, Tim Harding, Christina Sappington	Last Monday of the Month	Verbal report provided January 7, 2025
<a href="#">Kings Regional Emergency Management Advisory Committee</a>	Dave Corkum, Robbie Hiltz	January 22, 2025 Next: April 22, 2025	Written report provided February 4, 2025
Landscape of Grand Pré Inc. Member	Christina Sappington Alternate: Vacant		
Landscape of Grand Pré Inc. Board	Peter Allen	September 2024	Verbal report provided September 3, 2024
New Minas Source Water Protection Committee	Christina Sappington		
Port Williams Source Water Protection Committee	Doug Gates		
Valley Community Fibre Network (Authority) Board	Emily Lutz	Next: January 6, 2025	Written report provided January 21, 2025
Valley Regional Enterprise Network Liaison & Oversight Committee	Dave Corkum	October 2, 2024	Written report provided February 18, 2025
Western Regional Housing Authority Board	Citizen Member only		
Wolfville Source Water Protection Advisory Committee	Peter Allen		



**MUNICIPALITY** *of the*  
**COUNTY** *of* **KINGS**

Tel: 902-690-6132

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[mayor.corkum@countyofkings.ca](mailto:mayor.corkum@countyofkings.ca)

February 5, 2025

The Hon. Tim Houston, Premier  
Office of the Premier  
7<sup>th</sup> Floor, One Government Place  
1700 Granville Street  
Halifax, NS B3J 1X5

The Hon. Timothy Halman, Minister  
Department of Environment and Climate Change  
Barrington Tower  
1894 Barrington Street, Suite 1800  
P.O. Box 442  
Halifax, NS B3J 2P8

Dear Premier and Minister,

The Council of the Municipality of the County of Kings discussed the issue of Aerial Herbicide Spraying on October 1, 2024, and passed the following motion:

**That Municipal Council write a letter to Premier Tim Houston and Environment and Climate Change Minister Tim Halman requesting that a moratorium be placed on aerial herbicide spraying of forested areas until a formal report, requisitioned by the Provincial Government, on net benefits or net losses of such activity to the residents of Nova Scotia can be obtained and that Municipal Council send a resolution based on the above to the Nova Scotia Federation of Municipalities for their fall meeting.**

On behalf of Council, I herewith forward the above request to you and look forward to a response.

Yours sincerely,

David L. Corkum  
Mayor

Phone: 902-678-6141 or 1-888-337-2999

Monday - Friday 8:30 a.m. - 4:30 p.m.

[inquiry@countyofkings.ca](mailto:inquiry@countyofkings.ca)

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Webpage | [www.swimnovascotia.com](http://www.swimnovascotia.com)

February 10, 2025

Re: Letter of Support Kings County Regional Recreation Facility

Mayor Corkum & Kings County Councillors  
Municipality of the County of Kings

Subject: Support for a 50-Metre Pool in the Proposed Kings County Recreation Complex

Dear Mayor Corkum and Kings County Councillors,

On behalf of Swim Nova Scotia, I want to express our strong support for the development of a multi-use recreational facility in Kings County and, in particular, the inclusion of a 50-metre competition-standard pool. This is a once-in-a-generation opportunity to build a facility that will serve not only Kings County but the entire region, ensuring that residents have access to top-tier aquatic programs, recreation, and high-performance training opportunities.

There are currently close to 300 swimmers registered with Swim Nova Scotia in Windsor, Kentville and Wolfville – these swimmers would greatly benefit from an aquatic complex.

#### **Expanding Access for Local Swimmers**

There are currently close to 300 swimmers registered with Swim Nova Scotia in Windsor, Kentville, and Wolfville—all of whom would greatly benefit from a new aquatic complex in Kings County. This facility would provide expanded training opportunities, improved access to competitive swimming, and increased capacity for learn-to-swim programs.

A 50-metre pool would not only serve current swimmers but also help grow participation in aquatics by supporting local schools, community recreation, and new club programs. This investment would create a central aquatic hub for the region, fostering a lifelong connection to swimming for residents of all ages and abilities.

#### **Why a 50-Metre Pool?**

Hosting Major Swim Meets & Boosting the Local Economy-

A 50-metre pool would allow Kings County to host provincial, regional, and even national-level competitions, attracting athletes, families, and officials from across Nova Scotia and beyond.

Events like the Nova Scotia AAA Provincial Championships, East Coast Championships, and Eastern Canadian Championships would bring in hundreds of visitors, creating significant economic benefits for local hotels, restaurants, and businesses.

Currently, Nova Scotia lacks a national-standard 50-metre competition facility, meaning swim meets that could be hosted here must be held elsewhere. A new facility in Kings County could position the region as a premier destination for competitive swimming in Atlantic Canada.

#### **A Facility for All Ages & Abilities**

A 50-metre pool would serve a broad range of community members, from toddlers learning to swim to seniors seeking low-impact fitness options.



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Webpage | [www.swimnovascotia.com](http://www.swimnovascotia.com)

It would support lifesaving training, rehabilitation programs, aqua-fitness, and school swimming lessons, ensuring that everyone—regardless of age, ability, or background—has a place in the pool.

### **Supporting the Growth of Competitive Swimming & Water Sports**

Kings County is home to a strong and growing swim community, and an upgraded facility would provide local athletes with the training space they need to excel at provincial, national, and international levels.

A 50-metre pool would also benefit other aquatic sports, including triathlon, synchronized swimming, diving, and water polo, providing space for multisport training and competition.

### **Meeting Long-Term Needs & Avoiding Short-Sighted Decisions**

A 25-metre pool may meet immediate community needs, but a 50-metre pool ensures long-term viability and growth. As the region's population grows, so will the demand for aquatic programming.

Investing in a 50-metre, multi-use aquatic facility now prevents the need for costly upgrades or expansions later.

### **Accessibility & Inclusion**

A well-designed 50-metre pool can be configured to support multiple programs simultaneously, allowing for lane swimming, learn-to-swim lessons, and competitive training—all in the same space.

This creates an inclusive and accessible aquatic hub that ensures all community members have access to safe, high-quality swimming opportunities.

### **A Transformational Opportunity for Kings County**

By committing to a 50-metre pool, Kings County would set itself apart as a leader in sport and recreation infrastructure. This facility would be a regional asset, drawing visitors, boosting economic activity, and improving quality of life for residents.

We urge you to prioritize a 50-metre pool in the development of the Kings County Recreation Complex. Swim Nova Scotia is eager to collaborate with you to advocate for funding, engage stakeholders, and ensure this facility meets the needs of both the community and the sport of swimming.

Thank you for your time and consideration. I would welcome the opportunity to discuss this further and provide any additional information needed.

Sincerely,

Bette El-Hawary  
Executive Director  
Swim Nova Scotia